

# Developer Fee Justification Study

# **Piner-Olivet Union School District**

April 13, 2022

Prepared for:
Piner-Olivet Union School District
3450 Coffey Lane
Santa Rosa, CA 95403
707.522.3000

Prepared by: King Consulting 2901 35th St. Sacramento, CA 95817 916.706.3538 www.kinginc.com

## TABLE OF CONTENTS

EXECUTIVE SUMMARY	1
DEVELOPER FEES: BACKGROUND	2
DEVELOPER FEE JUSTIFICATION: RESIDENTIAL DEVELOPMENT	3
Piner-Olivet Union School District	3
Projected Residential Development	4
Student Generation Rates	4
Projected School Facilities Needs	4
New Construction Cost vs. Modernization	5
DEVELOPER FEE JUSTIFICATION: COMMERCIAL/INDUSTRIAL PROJECTS	7
Commercial/Industrial Development Fee Calculations	7
SUMMARY AND FINDINGS	11
ADMINISTRATION OF THE FEES	12
Administrative Requirements	12
Reporting Requirements	12
Government Code Section 66001 (a) (1): Purpose of Fees	12
Government Code Section 66001 (a) (2): Use of Fees	12
Government Code Section 66001 (a) (3): Reasonable Relationship between the Fee's Use and the of Development Project on which the Fee is Imposed	
Government Code Section 66001 (a) (4): Reasonable Relationship Between the Need for the Pub Facility and the Type of Project Upon Which the Fee is Imposed	
Government Code Section 66001 (b): Reasonable Relationship Between the Amount of the Fee a the Cost of the Public Facility	
REVENUE SOURCES/FUNDING FACILITIES	15
State School Facility Program	15
General Obligation Bonds	15
Parcel Taxes	15
Mello-Roos Community Facilities Districts	15
RECOMMENDATIONS	16
SOURCES	17

# LIST OF TABLES

Table 1. Student Generation Rates and Students Generated	4
Table 2. Housing Units and Calculation of Square Footage	5
Table 3. Cost per Student for New Construction	5
Table 4. District Total Modernization Need	6
Table 5. District Modernization Facilities Cost per Square Foot	6
Table 6. Commercial/Industrial Employee Generation Factors	8
Table 7. Commercial/Industrial Base Cost per Square Foot (Except Mini-Storage)	8
Table 8. Mini-Storage Base Cost per Square Foot	9
Table 9. Commercial/Industrial Residential Fee Offset (Except Mini-Storage)	9
Table 10. Mini-Storage Residential Fee Offset	9
Table 11. Commercial/Industrial Final Costs per Square Foot	10

#### **EXECUTIVE SUMMARY**

The Piner-Olivet Union School District ("POUSD" or the "District") serves a portion of the City of Santa Rosa, California and some surrounding areas of unincorporated Sonoma County. The District serves a total of 1,222 TK-12th grade students at one elementary school, two charter elementary schools, one 7-8th grade charter middle school and one 7-12th grade charter school. All charter schools are on District-owned sites.

In February 2022, the State Allocation Board's biennial inflation adjustment changed the fee to \$4.79 per square foot for residential construction and \$0.78 per square foot for commercial/industrial construction. The District splits its collected developer fees with the Santa Rosa City High School District, with POUSD retaining 70% of the collected fee. The following Developer Fee Justification Study demonstrates the District is justified in collecting 70% of the statutory Level I residential and statutory commercial/industrial fees on future development based on the following analysis:

- The District's total enrollment at its school sites in 2021-22 was 1,222 students;
- The City of Santa Rosa and County of Sonoma planning departments collectively estimate a total of 228 new residential units to be constructed over the next twenty years.
- It is estimated that the average square footage of new homes will be 1,659 square feet;
- Student generation rates, assessed for the District by comparing the number of total housing units in the District boundary to the school District's enrollment data, are 0.196 K-12th grade students per unit;
- The 228 new units are projected to generate 45 K-12th grade students for the District to house;
- Many District facilities are over 25 years old and in need of modernization to continue housing
  existing students and students generated by new development at the existing level of service over
  the next 20 years;
- It is fiscally more prudent to extend the useful life of an existing facility than to construct new facilities when possible;
  - The cost to modernize facilities is approximately 41.4% of the cost to construct new facilities:
  - The total estimated cost to reconstruct and/or modernize facilities for the students generated from new development is \$1,651,365
- Based on the cost of reconstructed school facilities, the impact equates to \$4.37 per square foot
  of residential development;
- All categories of commercial/industrial development except for mini-storage create a modernization cost to the District of \$1.19 per square foot;
- Mini-storage construction creates a cost of \$0.02 per square foot;
- The District is justified to adopt its 70% share of the statutory Level I Developer Fees, currently \$3.35 per square foot for residential construction and \$0.55 per square foot for commercial/industrial construction, except for mini-storage which should be charged at \$0.02 per square foot.



#### **DEVELOPER FEES: BACKGROUND**

School districts are continually engaged in construction and/or improving capital facilities throughout their districts. Districts may use various sources of funds for these capital facility projects, including developer fees, State program funds, redevelopment funds, certificates of participation, sale of capital assets, and mitigation measures. In September 1986, the Governor signed into law Assembly Bill 2926 (Chapter 887/Statutes 1986), which granted school district governing boards the authority to impose developer fees. This authority is codified in Education Code Section 17620, et seq. which states in part "...the governing board of any school district is authorized to levy a fee, charge, dedication or other requirement against any construction within the boundaries of the district for the purpose of funding for the construction or reconstruction of school facilities."

School districts were provided a mechanism to assist in funding with the adoption of the Mitigation Fee Act (Government Code Section 66000 et seq.). This act governs the imposition of fees by a district as a condition of approval of a development project. In order to impose such a fee, a reasonable connection must exist between the new development and the construction and/or improvement of school facilities for which the fees are to be assessed.

Level I fees (also known as statutory fees) are adjusted every two years according to the inflation rate for Class B construction as determined by the State Allocation Board. With the passage of SB50 in 1998, a cap was placed on the amount that could be charged under the Level I fee calculation. The law allowed for adjustments of the cap as noted in Government Code Section 65995(b)(3), which specifies in part that "...fees shall be increased every two years, according to the adjustment for inflation set forth in the statewide cost index for Class B Construction, as determined by the State Allocation Board at its February meeting, which increase shall be effective as of the date of that meeting."

Level II developer fees are outlined in Government Code Section 65995.5 and allow a school district to impose a higher fee on residential construction only if certain conditions can be met and a study conducted to provide justification for the higher residential fee per square foot.

Currently (February 2022), Government Code Section 65995 authorizes school districts to collect statutory fees on future development of no more than \$4.79 per square foot for residential construction and \$0.78 for commercial/industrial construction (Level I fees).

The Piner-Olivet Union School District splits collected developer fees with the Santa Rosa City High School District, retaining 70% of collected fees. Therefore, the maximum statutory fees POUSD can collect are residential fees at a rate of \$3.35 per square foot and commercial/industrial fees at a rate of \$0.55 per square foot.

The following sections of the study will show that justification exists for levying developer fees in the Piner-Olivet Union School District.

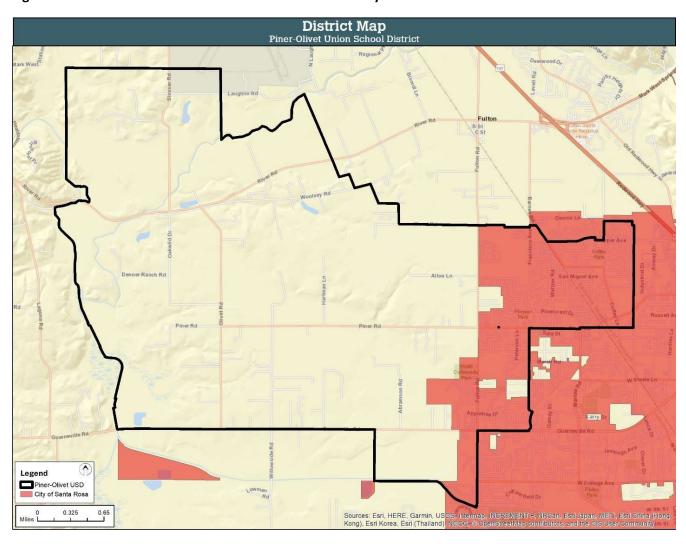


#### DEVELOPER FEE JUSTIFICATION: RESIDENTIAL DEVELOPMENT

#### Piner-Olivet Union School District

The Piner-Olivet Union School District serves a portion of the City of Santa Rosa, California and some surrounding areas of unincorporated Sonoma County. The District serves TK-12th grade students in one elementary school and four charter schools at District-owned sites. Figure 1 provides the location of the District boundary.

Figure 1. Piner-Olivet Union School District School Boundary.





#### <u>Projected Residential Development</u>

Residential development generates students for the District to house in facilities, new and/or renovated. Therefore, it is imperative to research residential development to project growth and associated student generation within the District. According to the City of Santa Rosa, 228 units may be constructed within the District over the next 20 years. The County of Sonoma confirmed it could not provide an estimate.

#### **Student Generation Rates**

The average number of students generated by each housing unit provides a student generation rate or "yield factor". The number of students emanating from new housing units within the District's boundaries was assessed for the District by comparing the total number of housing units in the District boundary according to the 2019 Census to the school District's enrollment for 2021-22. The housing unit total of 6,219 when compared to the student enrollment of 1,222 results in a student generation rate of 0.196. Table 1 outlines the result of the analysis.

Table 1. Student Generation Rates and Students Generated

Development Type Projected Number of Units		Student Generation Rate	Expected Students Generated	
All Units	228	0.196	45	

#### **Projected School Facilities Needs**

As new students are generated by development, the need to increase the useful life of school facilities becomes more apparent. Only with regular modernization can the District maintain facilities to their current quality to ensure they can still be effectively used to house students over the next 20 years. Without the ongoing modernization of its existing facilities to maintain the existing level of service, some POUSD school facilities may not be available over the next 20 years to house students in the future. But for the students generated by new residential development, the District would not need to maintain as many facilities at the existing level of service.

Piner-Olivet Union School District currently has \$6,888,824 in available capital facility funds, all of which is obligated for planned facilities projects for current facilities and students. In addition, the District is undertaking work to replace portable classrooms with permanent facilities as it is feasible, as well as planning for the construction of additional classrooms to house students enrolling in the Universal Transitional Kindergarten program mandated with the passage of AB 130 in July of 2021. Providing these up-to-date classrooms and learning technology is an essential component of preparing students to succeed in a competitive economy and of being able to maintain the equivalent existing level of service for the next 20 years.

To calculate the modernization needs generated by students from new development, the District must analyze the number of new units to be constructed, the square footage of those units, and, utilizing the student generation rate, the number of students to be generated by those developments. Once this analysis is completed, the per pupil cost to house those students can be calculated based on the cost to modernize facilities. The City and County planning departments were not able to provide an estimate of average square footage for the projected new housing units. Therefore, average square footage is based



on housing units constructed within the District boundary since 2019. These calculations are shown in Table 2.

**Table 2. Housing Units and Calculation of Square Footage** 

Total Projected Housing Units	Average Square Footage	Total Projected Square Footage
228	1,659	378,252

#### New Construction Cost vs. Modernization

The cost per student to construct new school facilities within the Piner-Olivet Union School District is \$88,639 as shown in Table 3. Construction costs were provided by Van Pelt Construction Services based on records of past and present projects in recent new construction school projects in the Bay Area region (Appendix A). The cost to modernize facilities is 41.4% of new construction costs. This percentage is based on the comparison of the per pupil grant for the State School Facility Program modernization program and the State per pupil new construction grant. In addition, the State program provides additional grants for American with Disabilities Act (ADA) and Fire, Life and Safety (FLS). When analyzing the cost to construct new facilities, the State provides \$14,623 per K-6 pupil and \$5,568 to modernize facilities. For 7-8 pupils, the State provides \$15,466 for new construction and \$5,888 for modernization. Finally, for 9-12 pupils, the State provides \$19,679 per 9-12 pupil and \$7,710 to modernize facilities. The weighted average of the modernization grants is 38.4% of the new construction grants. However, this 38.4% is a base grant; once ADA and FLS are added into the grant, the percentage becomes 41.4% of the cost of new construction. Appendix B details the School Facility Program per pupil grant amounts.

**Table 3. Cost per Student for New Construction** 

Grade Level	New Construction Cost per Student
K-6	\$77,998
7-8	\$94,763
9-12	\$104,198
Weighted Average	\$88,639
((\$77,998*7) + (\$94,763*2) + (\$104,198*4))/13	\$60,055

Since the new construction cost per student is \$88,639, the modernization cost per student for the Piner-Olivet Union School District is 41.4% of this value, or \$36,697.

This modernization cost per student is multiplied by the total students generated from Table 2 to determine the District's total modernization need (Table 4). Dividing the total modernization need by the total projected square footage in Table 2 provides the modernization facilities cost per square foot (Table 6).



#### **Table 4. District Total Modernization Need**

Modernization Cost per Student	Total Students Generated	Total Modernization Need
\$36,697	45	\$1,651,365

### **Table 5. District Modernization Facilities Cost per Square Foot**

Total Modernization Need	<b>Total Projected Square Footage</b>	Facilities Cost per Square Foot
\$1,651,365	378,252	\$4.37

The Piner-Olivet Union School District is justified in collecting residential developer fees at a rate \$4.37 that exceeds 70% of the current statutory Level I fee of \$4.79. Therefore, the District is justified to collect its 70% share of the full amount of the statutory fee per square foot of new residential construction, currently \$3.35.

#### DEVELOPER FEE JUSTIFICATION: COMMERCIAL/INDUSTRIAL PROJECTS

California Assembly Bill 181 provides that a district "must determine the impact of the increased number of employees anticipated to result from commercial/industrial development upon the cost of providing school facilities within the district. For the purposes of making this determination, the study shall utilize employee generation estimates that are based on commercial and industrial factors within the district, as calculated on either an individual project or categorical basis". However, Assembly Bill 530 modified the requirements of AB 181 by allowing the use of a set of statewide employee generation factors. These factors are identified in the San Diego Association of Governments report, "San Diego Traffic Generators". This study has become the standard in the industry for the calculation of the commercial/industrial fees.

#### <u>Commercial/Industrial Development Fee Calculations</u>

The construction of commercial/industrial buildings within a community generates new employees and, therefore, new residents for a school district. The link between creating new jobs and student enrollment has been acknowledged by the State Allocation Board and in statute. The Legislature has also determined that if there is more impact than can be mitigated by residential fees, and some of this impact is caused by commercial/industrial development, then commercial/industrial development can also be charged fees. As shown above, the District is justified to collect a higher residential fee than the current statutory level.

To determine the impact of commercial/industrial development, several factors must be analyzed to calculate the modernization cost per square foot of this development. Assembly Bill 530 allows for the use of state-wide employee generation factors, specifically those derived from a report entitled San Diego Traffic Generators published by the San Diego Association of Governments in 1990. This report demonstrates the number of employees generated per square foot of commercial/industrial development, by category. Table 7 displays these categories and the number of employees generated for each square foot of space. An average employees/square foot value is then determined for POUSD based on these categories.



**Table 6. Commercial/Industrial Employee Generation Factors** 

Development Category	Employees/Square Foot
Agriculture	0.00031
Banks	0.00282
Commercial Offices	0.00478
Community Shopping Centers	0.00109
Corporate Offices	0.00268
Industrial Parks	0.00168
Industrial/Business Parks	0.00221
Lodging	0.00155
Medical Offices	0.00427
Neighborhood Shopping Centers	0.00362
Scientific R&D	0.00304
Average	0.00255

Additional data is used to determine the base school facility impact incurred to the District by commercial/industrial development. As shown in table 7, the calculations also consider the percent of employees in the District who also live in the District, the number of households per employee, the students generated per household, and the modernization cost for each student. Data for percent of employees living in the District and households per employee are sourced from The United States Census Bureau's 2019 American Community Survey. The weighted average of students generated per household was previously shown in Table 1, while the modernization cost per student was shown in Table 3.

Table 7. Commercial/Industrial Base Cost per Square Foot (Except Mini-Storage)

Employees/ Square Foot	% Employees Living in District	Households per Employee	K-12 Students per Household	Modernization Cost per Student	Commercial/Industrial Cost per Square Foot
0.00255	45.0	0.636	0.196	\$36,697	\$5.25

It is important to note the mini-storage category of commercial development as an exception to the rates in Table 6. This type of development has a much lower impact than all other categories of commercial/industrial development, with only 0.00006 employees generated per square foot. Table 8 demonstrates the base cost per square foot for mini-storage development only.



**Table 8. Mini-Storage Base Cost per Square Foot** 

Employees/ Square Foot	% Employees Living in District	Households per Employee	K-12 Students per Household	Modernization Cost per Student	Commercial/Industrial Cost per Square Foot
0.00006	45.0	0.636	0.196	\$36,697	\$0.12

Having calculated the base costs per square foot for commercial/industrial development, a residential fee offset must be applied to account for the residential fee revenues the District will collect from homes associated with the employees generated by new commercial/industrial development. It is important to note that while this offset assumes all homes associated with new employees are new homes, in reality some of the new employees will live in existing homes. For the purpose of calculating the residential fee offset, it is estimated the District will collect 70% the full statutory residential fee of \$4.79 per square foot, which is \$3.35 per square foot. The weighted average square footage for a new home in the District was previously shown in Table 2. Table 9 shows the calculations for the residential fee offset for all commercial/industrial development except mini-storage, while Table 10 shows the calculation for ministorage development.

Table 9. Commercial/Industrial Residential Fee Offset (Except Mini-Storage)

Employees/Square Foot	% Employees Living in District	Households per Employee	Average Square Feet/ Household	Revenue per sq. ft. from Residential Fee	Residential Offset
0.00255	45.0	0.636	1,659	\$3.35	\$4.06

Table 10. Mini-Storage Residential Fee Offset

Employees/Square Foot	% Employees Living in District	Households per Employee	Average Square Feet/ Household	Revenue per sq. ft. from Residential Fee	Residential Offset
0.00006	45.0	0.636	1,659	\$3.35	\$0.10

By subtracting the residential fee offset from the base commercial/industrial costs per square foot, the final school facility cost, which takes into account linked residential revenue, is determined. Table 11 shows the final commercial/industrial costs per square foot.



Table 11. Commercial/Industrial Final Costs per Square Foot

Development Type	Base Cost per Square	Residential Offset	Final Cost per Square	
Development Type	Foot		Foot	
Mini-Storage	\$0.12	\$0.10	\$0.02	
All Other	\$5.25	\$4.06	\$1.19	
Commercial/Industrial	75.25	ļ .100	,	

The Piner-Olivet Union School District is therefore justified in collecting commercial/industrial developer fees at a rate of \$1.19 that exceeds 70% of the current statutory Level I fee of \$0.55 (70% of \$0.78), with the exception of mini-storage development. Therefore, the District is justified to collect its 70% share of the full amount of the statutory fee per square foot of new commercial/industrial construction, which is currently \$0.55, except for mini-storage development, which should be collected at \$0.02 per square foot

#### SUMMARY AND FINDINGS

This study finds that the Piner-Olivet Union School District is justified in the collection of the statutory developer fees per square foot of both residential and commercial/industrial construction. The District should move forward with adopting the new fees. This requires the District to follow the appropriate notices for a public hearing and meeting all noticing requirements.

This justification is based on the following conclusions of the study:

- While the District currently has capacity to house its students, there remains a need to modernize
  its school facilities to continue housing new students who are generated from new development
  at the existing level of service;
  - Modernization costs are 41.4% of new construction costs;
- Residential development will generate 0.196 K-12th grade students per unit for the District to house;
  - The District's modernization cost for students generated from residential development is \$4.37 per square foot;
- Commercial/Industrial calculations also indicate a cost to house pupils that would be generated from local housing as a result of residents moving into the District;
  - This modernization cost for students generated from commercial/residential development is \$1.19 per square foot, except for mini-storage development which is \$0.02 per square foot;
- The District meets the criteria to impose the statutory developer fee.

Due to these factors, the District should proceed with adopting its 70% share of the statutory Level I Developer Fees, currently \$3.35 per square foot for residential construction and \$0.55 per square foot for commercial/industrial construction, except for mini-storage which is charged at \$0.02 per square foot.



#### ADMINISTRATION OF THE FEES

#### Administrative Requirements

The District must maintain a special account for the developer fees collected and any interest which accrues from the fees collected.

#### Reporting Requirements

Government Code sections 66006 and 66001 require, annually within 180 days of the end of each fiscal year, that the District make available to the public certain information and adopt prescribed findings relative to Developer Fees adopted pursuant to Education Code section 17620 and Government Code section 65995.

For the fifth fiscal year following the first deposit into the fund, and every five years thereafter, the District is required to make additional findings with respect to that portion of the fund remaining unexpended, whether committed or uncommitted.

This accounting will identify a description of the fee and its amount as well as a beginning and ending fund balance. Also, in the report will be the portion of the collected funds that have been expended, those remaining funds, and the purpose to which those have been and will be put to use. The report must also identify the approximate date upon which a school district anticipates receiving adequate revenue to complete any improvements required as a result of students generated from residential or commercial construction projects.

#### Government Code Section 66001 (a) (1): Purpose of Fees

The purpose of the fee is school facility construction and reconstruction to help the District continue to provide school facilities to all pupils, current and new, over the next 20 years by continuing to reconstruct or modernize the existing facilities to maintain the existing level of service for all students.

#### Government Code Section 66001 (a) (2): Use of Fees

The District's use of the fee will involve construction and/or reconstruction of school facilities and/or additional permanent facilities on existing school campuses, including but not limited to the types of projects included in this Study and the District's Facility Master Plan. In addition, the District may need to purchase or lease portable classrooms to use for interim housing while permanent facilities are being constructed. Revenue from fees collected on residential and commercial/industrial development may be used to pay for any of the following:

- 1. Design of School Facilities;
- 2. Purchase of land for School Facilities;
- 3. Construction or reconstruction of school facilities including both classroom and instructional spaces, and ancillary supporting facilities.
- 4. Furniture for use in new school facilities;
- 5. Testing and inspection of school sites and school buildings and permit and plan check fees;
- 6. Interim school facilities to house students generated by new development while permanent facilities are being constructed;
- 7. Legal and administrative costs associated with providing facilities to students generated by new development;



- 8. Administration of the collection of developer fees;
- 9. Miscellaneous purposes resulting from student enrollment growth caused by new residential development; and
- 10. Any other use permitted by law.

# Government Code Section 66001 (a) (3): Reasonable Relationship between the Fee's Use and the Type of Development Project on which the Fee is Imposed

Future residential development will cause new families to move into the District and, consequently, generate additional students in the District. In order to continue providing facilities at the existing level of service for future students, the District will need to modernize and/or reconstruct facilities. The fee's use is therefore reasonably related to the type of project upon which it is imposed.

In addition, new commercial/industrial development will cause new workers to move into the District. Because these workers will have school-age children, the District will need to provide facilities for these students. The fee's use is reasonably related to the type of project upon which it is imposed.

#### Fees on Residential Reconstruction

Residential Reconstruction consists of voluntarily demolishing existing residential units and replacing them with new residential development. To the extent reconstruction increases the residential square footage beyond what was demolished, the increase in square footage is subject to the applicable developer fees as such construction is considered new residential development. As for the amount of square footage constructed that replaces only the previously constructed square footage the determination of the applicable fee, if any, is subject to a showing that the replacement square footage results in an increase in student enrollment and, therefore, an additional impact being placed on the School District to provide facilities for new student enrollment. Prior to the imposition of fees on Replacement Square Footage, the School District shall undertake an analysis on any future proposed projects(s) to examine the extent to which an increase in enrollment can be expected from Replacement Square Footage due to any differential in SGFs as identified in the Study for the applicable unit types between existing square footage and Replacement Square Footage. Any such fee that is calculated for the Replacement Square Footage shall not exceed the School Fee that is in effect at such time.

#### Reconstruction of Commercial/Industrial Square Footage

The voluntary demolition of existing commercial/industrial buildings and replacement with new residential development is a different category of Reconstruction. The School District will evaluate the impacts of Commercial/Industrial Reconstruct ion projects on a case-by-case basis and will make a determination of whether a fee credit is justified based on the nature of the project.

# Government Code Section 66001 (a) (4): Reasonable Relationship Between the Need for the Public Facility and the Type of Project Upon Which the Fee is Imposed

As demonstrated in this Study, current District school facilities require renovation/reconstruction to continue providing the existing level of service for the next 20 years. Existing residents and residents from new development, both residential and commercial/industrial, should share in these costs. Therefore, the need for adequate school facilities is directly related to the new residential and commercial/industrial development projects upon which the fee is imposed.



# Government Code Section 66001 (b): Reasonable Relationship Between the Amount of the Fee and the Cost of the Public Facility

The State School Facility Program provides a reference for the relative cost of reconstruction/modernization projects to new construction. This report demonstrates the cost per student for new construction projects, and by using the School Facility Program grant amounts for reference, the cost per student for reconstruction/modernization projects that will need to be undertaken to ensure the District can continue to provide school facilities at the existing level of service for all future students. This report also demonstrates that the cost impact to the District per square foot of development, whether residential or commercial/industrial, is greater than the statutory developer fees to be collected.



## **REVENUE SOURCES/FUNDING FACILITIES**

The District may also utilize other sources of funding for modernizing and/or reconstructing school facilities. These funding sources include:

#### State School Facility Program

Senate Bill 50 reformed the State School Building Lease-Purchase Program in August, 1998. The new program, entitled the School Facility Program, provides funding under a "grant" program once a school district establishes eligibility. Funding required from districts is a 50/50 match for new construction projects and a 60/40 match for modernization projects. While there is generally a shortfall between State funding and the District's actual facility needs, the State monies aid in assisting the District in its facility needs.

#### **General Obligation Bonds**

School districts can, with the approval of 2/3 or 55% of voters, issue General Obligation Bonds which are paid out of property taxes.

The Piner-Olivet Union School District was most recently successful in passing Measure L in November 2010, which authorized \$20 million in bonds "provide funds to acquire, construct and improve classrooms and facilities, expand student access to computers and technology, and provide renewable energy and related improvements to better maintain schools and reduce annual operating costs." As of 2022 all these funds have been encumbered or exhausted on facility projects throughout the District.

#### **Parcel Taxes**

Approval by 2/3 of the voters is required to impose taxes that are not based on the assessed value of individual parcels. The revenues from these taxes are usually minor. Parcel taxes are typically not used for capital outlay. Instead, revenue from such programs is generally used to fund curriculum, instructional enhancements, and other non-facility related expenditures.

#### Mello-Roos Community Facilities Districts

This alternative uses a tax on property owners within a defined area to pay long-term bonds issued for specific public improvements. Mello-Roos taxes require approval from 2/3 of the voters in an election.



#### RECOMMENDATIONS

This report recommends that the Piner-Olivet Union School District levy it's 70% share of the maximum statutory fee authorized by Government Code Section 65995 on new residential development (currently \$3.35 per square foot). This report also recommends that the Piner-Olivet Union School District levy it's 70% share of the maximum statutory fee authorized by Government Code Section 65995 (currently \$0.55 per square foot) on all categories of commercial/industrial development (except mini-storage).

These recommendations are based on the findings that residential and commercial/industrial development create a school facility cost for the Piner-Olivet Union School District.



#### **SOURCES**

California Basic Educational Data System. California State Department of Education. October Enrollments, 2021-22.

California State Department of Education. California Public School Directory.

California State Department of Finance. Population Research Division.

Meads, Shari. City Planner. City of Santa Rosa.

Bush, Doug. Planner. County of Sonoma.

Charbonneau, Steve. Superintendent. Piner-Olivet Union School District.

Vang, Kay. Chief Business Official. Piner-Olivet Union School District.

Office of Public School Construction. Leroy F. Greene School Facilities Act, 1998.

RealQuest Online Database.

San Diego Association of Governments. Traffic Generators, January 1990.

United States Census Bureau. American Community Survey, 2019.



# APPENDIX A CONSTRUCTION COSTS



October 19, 2021

RE: Estimated Construction Costs

Subject: Per-Student Costs at Piner-Olivet Union School District

To Whom it May Concern,

We have reviewed our records of past and present projects that involve recent new school Construction, within the Bay Area region. Using a formula based on escalation from projects in previous years, our estimate for the Piner-Olivet Union School District is as follows:

Elementary School - capacity of 600 students: \$43,942,752
Construction cost per student \$77,998

Middle School - capacity of 1000 students: \$88,979,685 Construction cost per student \$94,763

High School - capacity of 2000 students: \$195,676,710

Construction cost per student \$104,198

These costs assume a reasonably flat site with access to utilities consistent with an urban/residential area. These costs exclude site acquisition. The above estimated costs are for the purposes of discussing State eligibility and developer fees, and are not intended for use in developing budgets for specific projects with unique conditions. Projections beyond the next 12 months will require a minimum of 6.5% escalation compounded annually.

Thank you,

—DocuSigned by:

kelli Jurgenson

Kelli Jurgenson, Vice President VPCS

# APPENDIX B PER PUPIL GRANT AMOUNTS

## ATTACHMENT B

## ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

# State Allocation Board Meeting, February 23, 2022 <u>Grant Amount Adjustments</u>

New Construction	SFP Regulation Section	Adjusted Grant Per Pupil Effective 1-1-21	Adjusted Grant Per Pupil Effective 1-1-22
Elementary	1859.71	\$12,628	\$14,623
Middle	1859.71	\$13,356	\$15,466
High	1859.71	\$16,994	\$19,679
Special Day Class – Severe	1859.71.1	\$35,484	\$41,090
Special Day Class – Non-Severe	1859.71.1	\$23,731	\$27,480
Automatic Fire Detection/Alarm System – Elementary	1859.71.2	\$15	\$17
Automatic Fire Detection/Alarm System – Middle	1859.71.2	\$20	\$23
Automatic Fire Detection/Alarm System – High	1859.71.2	\$34	\$39
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.71.2	\$63	\$73
Automatic Fire Detection/Alarm System – Special Day Class – Non-Severe	1859.71.2	\$45	\$52
Automatic Sprinkler System – Elementary	1859.71.2	\$212	\$245
Automatic Sprinkler System – Middle	1859.71.2	\$252	\$292
Automatic Sprinkler System – High	1859.71.2	\$262	\$303
Automatic Sprinkler System – Special Day Class – Severe	1859.71.2	\$668	\$774
Automatic Sprinkler System – Special Day Class – Non-Severe	1859.71.2	\$448	\$519

### ATTACHMENT B

## ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

# State Allocation Board Meeting, February 23, 2022 <u>Grant Amount Adjustments</u>

Modernization	SFP Regulation Section	Per Pupil	Adjusted Grant Per Pupil Effective 1-1-22
Elementary	1859.78	\$4,808	\$5,568
Middle	1859.78	\$5,085	\$5,888
High	1859.78	\$6,658	\$7,710
Special Day Class - Severe	1859.78.3	\$15,325	\$17,746
Special Day Class – Non- Severe	1859.78.3	\$10,253	\$11,873
State Special School – Severe	1859.78	\$25,543	\$29,579
Automatic Fire Detection/Alarm System – Elementary	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – Middle	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – High	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.78.4	\$430	\$498
Automatic Fire Detection/Alarm System – Special Day Class – Non- Severe	1859.78.4	\$288	\$334
Over 50 Years Old – Elementary	1859.78.6	\$6,680	\$7,735
Over 50 Years Old – Middle	1859.78.6	\$7,065	\$8,181
Over 50 Years Old – High	1859.78.6	\$9,248	\$10,709
Over 50 Years Old – Special Day Class – Severe	1859.78.6	\$21,291	\$24,655
Over 50 Years Old – Special Day Class – Non-Severe	1859.78.6	\$14,237	\$16,486
Over 50 Years Old – State Special Day School – Severe	1859.78.6	\$35,483	\$41,089